

# County of Santa Clara

Probation Department

Juvenile Division  
840 Guadalupe Parkway  
San Jose, California 95110

Administrative Offices  
840 Guadalupe Parkway  
San Jose, California 95110



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Sheila E. Mitchell  
Chief Probation Officer

## TRANSMITTAL

TO: Juvenile Justice Coordinating Council

FROM: Sheila E. Mitchell,  
Chief Probation Officer

DATE: April 11, 2006

SUBJECT: Juvenile Justice Crime Prevention Act

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### **RECOMMENDED ACTION**

1. Approve the proposed FY 2007 JJCPA Budget
2. Approved delegation of authority to the Chief Probation Officer to submit the JJCPA grant application and execute the standard grant agreement with the California Corrections Standards Authority, including any documents necessary to extend or amend the grant award agreement that have no fiscal implications, with delegation expiring on June 30, 2010, subject to review and approval as to form and legality by County Counsel, and stating the County agrees to assume any liability arising out of the performance of this grant, and County agrees that the grant funds shall not be used to supplant expenditures controlled by the Board of Supervisors.

### **FISCAL IMPLICATIONS**

No additional costs are associated with the approval of the recommended action. \$4,776,728 in JJCPA revenue and expenditures are incorporated in the FY 2007 recommended budget.

### **CONTRACT HISTORY**

All agreements required to implement the FY 2007 JJCPA program will be procured according to established policies and procedures.

## **BACKGROUND**

The Juvenile Justice Crime Prevention Act (JJCPA) requires counties to form a Juvenile Justice Coordinating Council (JJCC) which acts as an oversight committee, to approve expenditure plans. The JJCC consist of the membership required in Section 749.22 of the Welfare and Institutions Code (Chapter 325, Statutes of 1998) and provides that the Coordinating Council shall, at a minimum, include the Chief Probation Officer, as chair, and one representative each from the District Attorney's Office, the Public Defender's Office, the Sheriff's Department, the Board Of Supervisors, the Department of Social Services, the Department of Mental Health, a Community-Based Drug and Alcohol Program, a City Police Department, the County Office of Education or a School District, and an At-Large Community Representative.

The Board of Supervisors created the JJCC in December 1996, and appointed the Chief Probation Officer as the Chair.

## **REASONS FOR RECOMMENDATION**

In September 2000, the Schiff-Cardenas Crime Prevention Act of 2000 (CPA2000) awarded \$6,135,582 to implement collaborative juvenile justice programs in Santa Clara County during FY 2002. Senate Bill 736, continues this program for FY 2003 and beyond. This legislation, now known as the Juvenile Justice Crime Prevention Act (JJCPA) has awarded Santa Clara County \$4,776,728 for FY2007 implementation. The FY 2007 award reflects the same amount awarded in FY 2006.

Various community and government agencies have worked in partnership to develop and implement five JJCPA programs. The Juvenile Justice Coordinating Council (JJCC) and the Board of Supervisors formally approved the JJCPA programs: Community Based Aftercare Program, Restorative Justice/Victim Services Program, Multi-Agency Assessment Program, Truancy Reduction Services and Mexican American Community Service Agency (MACSA) Personal Enhancement Program.

The five program components comprise the local Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP). The first five CMJJP proposals were submitted to and approved by the California Board of Corrections. The FY 2007 CMJJP will be submitted to the California Corrections Standards Authority (formerly known as the Board of Corrections) on or before May 1, 2006. An annual report will be developed and submitted to the Corrections Standards Authority on October 15, 2006. Approval of this report will allow the expenditures of the FY 2007 budget.

The JJCC met on March 16, 2006, to discuss the proposed realignment of JJCPA grant funds based on recommendations from the Huskey & Associates "Continuum of Services Report" dated December 2, 2005. The primary recommendation indicated that funding streams should be allocated towards the low and medium asset youth versus the high asset youth who are typically serviced by one or more of the five CMJJP programs. JJCC members agreed to establish a Juvenile Justice Crime Prevention Act Task Force

(JJCPATF) to assess needs for the low asset and medium asset youth. The JJCPATF was tasked to develop a plan that provides low and medium asset youth with needed services through utilizing existing providers and the FY2007 JJCPA grant funds. The expectation was that the JJCPATF would share their recommendations with the JJCC for approval.

During the April 7, 2006, JJCPATF meeting, members determined that additional time was needed to achieve the goal of providing a plan to the JJCC. The JJCPATF plans to present their plan to the JJCC in September 2006 and upon approval of the plan, the Probation Department will seek approval from the Corrections Standards Authority to modify the FY2007 JJCPA expenditure plan. In the interim, the JJCPATF will continue to collaborate towards developing a plan for the JJCC's approval.

Meanwhile, in preparation of transitioning its focus to provide low and medium asset youth with necessary services, the Probation Department plans to provide collaborative trainings in areas such as Brief Strategic Family Therapy and Functional Family Therapy for its employees and community based organizations. The Probation Department also plans to adopt the Youth Level of Services Inventory (YLSI-R) risk and needs assessment instrument and train its employees on this tool during the next few months.

Although the FY2007 JJCPA Grant award is the same as the FY2006 award, the expenditure plan for FY2007 has changed as follows:

- 1) The MAAP program was allocated \$157,500 in contract services in FY2006, which is \$70,671 (44.9%) above the budgeted allocation for this program. The Probation Department was able to provide this one-time allocation due to cost savings generated as a result of delays in establishing several of the FY2006 JJCPA contracts. Due to the fact that cost savings are no longer available to maintain the FY2006 funding level, the FY2007 MAAP program budget will reflect the previously agreed upon budgeted amount of \$86,829.
  
- 2) The Truancy Reduction Services Program was allocated \$268,520 in FY2006, which is \$134,000 (49.9%) above the budgeted allocation for this program. The JJCC recommended a one-time allocation with the interest accumulated in FY2005 and FY2006 from the early receipt of the JJCPA grant funds. The Corrections Standards Authority has changed its distribution process and now distributes the grant closer to the beginning of the Fiscal Year, which in turn limits the County's accumulation of interest on these grant funds. Therefore, the FY2007 funding level for the Truancy Reduction Services is \$134,520. In the event that interest funds become available prior to the beginning of FY2007, the Probation Department recommends that Truancy Reduction Services receive those funds to bring the program up to the FY2006 funding level. The Probation Department will provide an update on any available interest monies in June 2006.

- 3) The FY2006 JJCPA allocation provided \$4,752,844 for the CMJJP programs, however, due to \$260,092 in interest and rollover funds from the FY2005 and FY2006 allocations, the CMJJP programs received \$5,012,936. Since the Probation Department is unable to anticipate the availability of any interest and rollover funds from the FY2006 JJCPA allocation, the JJCPATF recommends 3.9% reductions in FY2007 for all CMJJP programs. The Probation Department will absorb \$107,780 in salaries and benefits, and services and supplies budgets, which is 5.2% of the Department's portion of the JJCPA grant funds.

The following chart depicts the funding allocation for FY 2007:

JJCPA Allocation FY 2007	\$4,752,844
County Controller (Administrative Costs .5%)	\$ 23,884
TOTAL	\$4,776,728

The following FY2007 CMJJP expenditure plan is provided for consideration:

**Multi Agency Assessment Program:** This program provides educational, substance abuse, and mental health assessment, referral services, case and transition plans, for youth held in Juvenile Hall for over 72 hours. Community based organizations provide key programming elements.

	FY2007 Expenditure Plan
<b>Multi Agency Assessment Program</b>	
SALARIES & BENEFITS (3 Ftes)	304,188
Prof Svcs - Internal (Mental Health)	206,172
Contract Services	86,829
<b>TOTAL BUDGET</b>	<b>\$ 597,189</b>

**The \$597,189 is an \$8,700 reduction from the FY2006 approved budget.**

**Community Based Aftercare:** This is a twelve-month collaborative program established for youth who have been released from Juvenile Hall and our Ranches. The program effectively transitions youth into the community upon their release from custody. Community based organizations provide services including substance abuse, mental health, and education.

<b>Community Based Aftercare</b>	FY2007 Expenditure Plan
SALARIES & BENEFITS (4 Ftes)	473,736
Prof Svcs - Internal (Mental Health)	123,850
Contract Services	695,483
<b>TOTAL BUDGET</b>	<b>\$ 1,293,069</b>

The \$1,293,069 is a \$54,103 reduction from the FY2006 approved budget.

**Restorative Justice Program/Victim Services:** The Restorative Justice Program provides early intervention, prevention and diversion services to youth residing in all areas of the Santa Clara County. These community programs utilize community based interventions to build youth competency and to divert low level delinquent offenders from the justice system.

The Victim Services program actively engages victim participation in the Court process. These services are provided by a specialized unit that brings together offenders and victims to address restitution issues and recovery of victims' losses. This unit also focuses on parent-teen conferencing, family mediation, victim awareness/effects of crime workshops and facilitates payment of Court ordered restitution to victims of crime.

<b>RJP / VICTIM SERVICES</b>	FY2007 Expenditure Plan
SALARIES & BENEFITS (10 Ftes)	951,770
Contract Services	900,622
Prof Svcs - Internal (DA)	200,000
<b>TOTAL BUDGET</b>	<b>\$ 2,052,392</b>

The \$2,052,392 is a \$45,133 reduction from the FY2006 approved budget.

**Outcomes Team:** The outcomes team is composed of one Management Analyst, one Information Systems Analyst, and an evaluation contract currently with Community Crime Prevention Associates. The Outcomes Team implements the evaluation design.

<b>Outcomes Team</b>	FY2007 Expenditure Plan
SALARIES & BENEFITS (2 Fte)	226,653
Professional Services	57,435
<b>TOTAL BUDGET</b>	<b>\$ 284,088</b>

The \$284,088 is a \$2,315 reduction from the FY2006 approved budget.

**Truancy Reduction Services:** Through a collaborative effort, case management services are provided to youth that have been identified as habitual truants.

<b>Truancy Reduction Services</b>	FY2007 Expenditure Plan
SALARIES & BENEFITS	-
Contract Services	134,520
<b>TOTAL BUDGET</b>	<b>\$ 134,520</b>

**The \$134,520 is a \$134,000 reduction from the FY2006 approved budget.**

**MACSA Personal Enhancement Program:** This case management program is designed to link youth and their families to services within MACSA and other community programs. Services are developed to target and address specific needs of the participant and their family over a one-year period.

<b>MACSA</b>	FY2007 Expenditure Plan
SALARIES & BENEFITS	-
Contract Services	391,586
<b>TOTAL BUDGET</b>	<b>\$ 391,586</b>

**The \$391,586 is a \$15,841 reduction from the FY2006 approved budget.**

**CONSEQUENCES OF NEGATIVE ACTION**

Implementation of FY 2007 JJCPA programs cannot proceed.

**STEPS FOLLOWING APPROVAL**

With the approval from the Juvenile Justice Coordinating Council, these recommendations will be forwarded in addition to the Board Resolution to the Board of Supervisors for review and approval at their April 25, 2006 meeting.