

County of Santa Clara

Probation Department

Juvenile Division
840 Guadalupe Parkway
San Jose, California 95110

Administrative Offices
840 Guadalupe Parkway
San Jose, California 95110



Sheila E. Mitchell
Chief Probation Officer

TO: Juvenile Justice Coordinating Council

FROM: Sheila E. Mitchell
Chief Probation Officer

DATE: March 6, 2012

SUBJECT: Fiscal Year 2012 (FY12) Juvenile Justice Crime Prevention Act (JJCPA) Grant

RECOMMENDED ACTION

Forward to the Board of Supervisors a recommendation to approve delegation of authority to the Chief Probation Officer, or designee, to negotiate, execute, amend or terminate any agreements relating to JJCPA funds in an amount not to exceed \$5,131,830 for period July 1, 2011 through June 30, 2013, following approval by County Counsel as to form and legality, and approval by the Office of the County Executive. Delegation of authority shall expire on June 30, 2013.

FISCAL IMPLICATIONS

No additional costs are associated with the approval of the recommended action.

The FY12 JJCPA allocation has increased by \$1,477,913, to a total \$5,131,830.

CONTRACT HISTORY

In each of the 11 years that the Probation Department has received funding through JJCPA, the department has procured services from community partners throughout Santa Clara County. All agreements required to implement the JJCPA program are procured according to established policies and procedures. In FY12, the Probation Department has contracted \$845,933 in JJCPA funds for the following community members and organizations to serve youth in JJCPA programs and to evaluate JJCPA programs:

- Fresh Lifelines for Youth (FLY)
- Gardner Family Care
- Community Solutions
- Asian American Recovery Services
- California Youth Outreach
- Mexican American Community Services Agency (MACSA)
- Catholic Charities

- Applied Survey Research (Evaluation)

BACKGROUND

The JJCPA requires counties to form a Juvenile Justice Coordinating Council (JJCC) which acts as an oversight committee to approve expenditure plans. The JJCC consists of the membership required in Section 749.22 of the Welfare and Institutions Code (Chapter 325, Statutes of 1998), which states that the JJCC shall, at a minimum, include the Chief Probation Officer, as chair, and one representative each from the District Attorney's Office, the Public Defender's Office, the Sheriff's Department, the Board Of Supervisors, the Department of Social Services, the Department of Mental Health, a Community-Based Drug and Alcohol Program, a City Police Department, the County Office of Education or a School District, an At-Large Community Representative, and non-profit organizations that serve minors.

The Board of Supervisors created the JJCC in December 1996, and appointed the Chief Probation Officer as the Chair. In September 2000, the Schiff-Cardenas Crime Prevention Act of 2000 awarded \$6,135,582 to implement collaborative juvenile justice programs in Santa Clara County during FY02. Senate Bill 736 continued this program for FY03 and beyond, and is now known as JJCPA. In the spring of 2011, CSA has informed Probation Departments that they must base the FY12 expenditure plans on actual FY10 State Fund VLF expenditures, and gave Santa Clara County an amount of \$3,653,917 to use for its FY12 JJCPA budget and expenditure plan. In January of 2012, CSA notified the Probation Department that the allocation had been revised to \$5,131,830.

Various community and government agencies have worked in partnership to develop and implement JJCPA programs. For FY12, the JJCC and the Board of Supervisors (BOS) formally approved four JJCPA programs: Community Based Aftercare, Restorative Justice, Multi-Agency Assessment Center, and Support and Enhancement Services. If there are substantial changes to the local Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP), it will be submitted to CSA based on the approval of the FY13 expenditure plan by the BOS.

FY12 Funding Increase

Probation discussed several ideas and programs that the additional FY12 JJCPA funds could be used for but came to the realization that:

1. Any programs that JJCPA funds pay for must align with the Comprehensive Multi-agency Juvenile Justice Plan (CMJJP), and
2. Any funds that would be encumbered at the end of the fiscal year cannot be used to pay for staff.

As stated above, the CMJJP comprises the four current programs: Community Based Aftercare, Restorative Justice, Multi-Agency Assessment Center, and Support and Enhancement Services. It was decided that the best course of action was to encumber the bulk of the unbudgeted funds (\$937,757) and spend them on contracted services that will continue into FY13, with a 10% increase over the contract amounts for FY12. The remaining funds are recommended to be spent on enhancements to these four programs with The Seven Challenges Program (\$87,166), Evidence-Based Practices (EBP) Training and implementation (\$300,000), BEST programs that fit within the CMJJP (\$45,200), and JJCPA Evaluation (\$100,000).

The Seven Challenges Program is on SAMHSA's National Registry of Evidence-Based Programs and has been implemented through another grant that Probation received. Six agencies have been trained and are implementing The Seven Challenges. The Six agencies are Asian American Recovery Services, Advent Group Ministries, the Department of Alcohol and Drug Services, Bill Wilson Center, Pathway Society, and the Probation Department. Another 10 agencies have specifically requested to receive the training to implement this model. DADS has agreed to conduct the clinical oversight for a second county "umbrella license". An objective process will be developed between Probation and DADS with input from The Seven Challenges director to identify the six community based agencies who will be invited to participate.

Once the initial Seven Challenges training and implementation is complete (a year-long process), the individual agencies are responsible for the ongoing annual license fees. The creation of a second "umbrella" will take the county one step closer to full system change where youth in all venues will receive the same treatment modalities, regardless of setting (school, residential treatment, community based treatment or custodial settings.)

Funding for EBP will be used for training, skill building, assistance with implementation of EBP, and written cognitive restructuring tools to use with juvenile offenders. Full implementation of EBP in Santa Clara County is essential to helping juvenile offenders make positive choices on path towards a crime-free lifestyle. These funds would allow for all community providers to receive training alongside probation staff to ensure that services provided are matched to the needs of the youth served. Much of the successful implementation of EBP rests with the skills of the probation officer and providers.

Both supervisors and line staff will be trained and build their skills in EBP over a 12 month period. By having both supervisors and line staff trained, it will allow for a consistent dialogue between them that will keep EBP skills fresh after EBP has been implemented. Probation staff members have begun their initial training in EBP, but several trainings remain to fully implement EBP in Santa Clara County. The funding for EBP training will build staff knowledge, comfort, and adherence to the principles that address risk reduction and will provide for the purchase and use of concrete risk reduction tools such as worksheets, journals, guides, and cognitive behavioral curricula.

Probation is cognizant of cuts to CBO services through the City of San Jose's Bringing Everyone's Strengths Together (BEST) funding and explored ways to fill those funding gaps, but was only able to identify three programs that fit the CMJJP. The three programs are Legal Eagle run by FLY (\$21,200), RESH 180 run by The Tenacious Group (\$8,000), and Ujima Life Skills Program (\$16,000).

Probation is also recommending that funding be increased for evaluation services. Only \$8,401 was budgeted for a JJCPA evaluator in the FY12 budget. The recommendation is to increase this budget by \$100,000, which will give the evaluator the opportunity to do a more thorough JJCPA evaluation of programs that will include both CBOs and Probation staff. This funding is part of the Outcomes Team which is spread among the four JJCPA programs in the expenditure plan.

FY13 Planning

Because the plan described above will fund services into FY13, more funds will be available from the FY13 JJCPA allocation (Probation anticipates that the FY13 allocation will be the same as FY12) and allow Probation to fund new services that are in line with Probation’s advancement towards evidence-based and promising practices. In order to fund any new services, the CMJJP will have to be updated. Probation will begin the process to update the CMJJP and, upon completion, will present it to the JJCC along with an FY13 expenditure plan in spring, 2012.

SVCN Meeting

Probation, Silicon Valley Council of Non-profits (SVCN), some of its members, and others met to discuss the extra funds in the FY12 allocation, and its limits. SVCN requested that the funds be spent on cuts that are being projected BEST services at the City of San Jose. Probation explained that it considered the gaps in BEST funding, but JJCPA funds can only pay for programs and services outlined in the CMJJP, limiting Probation’s ability to make BEST’s programs whole. Probation also explained that FY13 funds will allow Probation to look at the needs for Probation and at-risk youth and update the CMJJP around those needs. The conversations were productive and Probation was receptive to all comments made by the participants.

The following organizations were represented at the meeting:

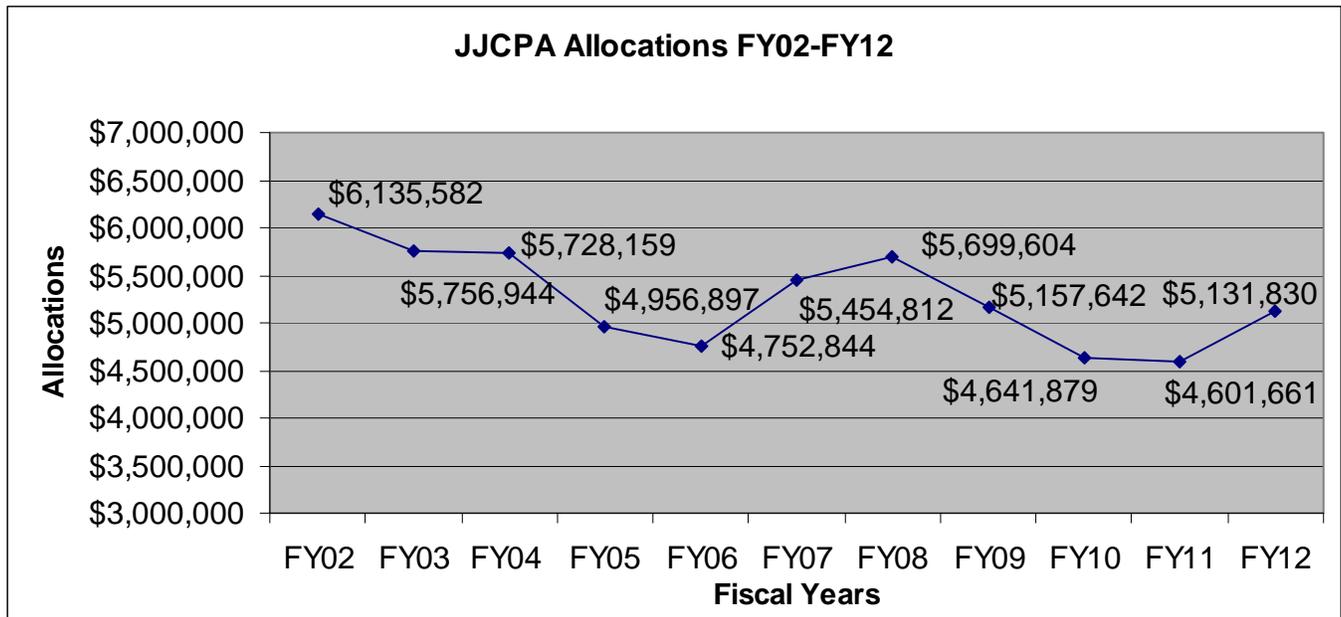
- Pathway Society
- AACI
- Girl Scouts
- Gardner Family Care Corporation, Inc.,
- Juvenile Justice Commission
- Bill Wilson Center
- FLY
- Silicon Valley Independent Living Center
- Alum Rock Counseling Center
- Center For Training and Careers (CTC)
- Santa Clara County Probation Department

REASONS FOR RECOMMENDATION

The following table depicts the total anticipated budget for FY12 JJCPA Programs:

	FY12 Original Budget	FY12 Increased Budget
JJCPA Allocation	\$3,653,917	\$5,131,830
County Controller (Administrative Costs .5%)	\$18,270	\$25,659
TOTAL PROGRAM BUDGET	\$3,635,647	\$5,106,171

Below is a table of JJCPA Allocations from FY02 to FY12, which includes the FY12 increase:



PROGRAM RECOMMENDATIONS:

The following expenditure plan includes the funding recommendations that were described above in the section titled “FY12 Funding Increase”.

AFTERCARE PROGRAM: This collaborative program serves youth who have been released from Juvenile Hall and our Ranches. Staff from this program provides services to these youth to effectively transition them into the community upon their release from custody. Dual diagnosis treatment and law-related education have been provided by community-based organizations, but are currently funded through other sources.

Aftercare Program	FY12 Approved Expenditure Plan	FY12 Revised Expenditure Plan
Salaries and Benefits	\$784,706	\$784,706
Professional Services	\$135,060	156,560
Total Contracted Services	\$0	175,433
Administrative Overhead .5%	\$4,622	6,211
TOTAL BUDGET	\$924,388	\$1,122,910

MULTI-AGENCY ASSESSMENT CENTER (MAAC): MAAC provides educational, substance abuse, and mental health assessments, referral services, and case and transition plans for youth held in Juvenile Hall for over 72 hours. Community-based organizations provide key programming elements in ten units.

Multi-Agency Assessment Center	FY12 Approved Expenditure Plan	FY12 Revised Expenditure Plan
Salaries and Benefits	\$490,159	\$490,159
Professional Services	\$243,899	268,401
Total Contracted Services	\$174,432	494,974
Administrative Overhead .5%	\$4,565	6,376
TOTAL BUDGET	\$913,055	\$1,259,910

RESTORATIVE JUSTICE PROGRAM: The Restorative Justice Program (RJP) provides early intervention, prevention and diversion services to youth residing in all areas of the Santa Clara County. Community-based interventions build youth competency and divert low level delinquent offenders from the justice system.

Restorative Justice Program	FY12 Approved Expenditure Plan	FY12 Revised Expenditure Plan
Salaries and Benefits	\$1,061,583	\$1,061,583
Professional Services	\$3,082	38,046
Total Contracted Services	\$269,325	694,250
Administrative Overhead .5%	\$6,703	9,286
TOTAL BUDGET	\$1,340,693	\$1,803,165

SUPPORT AND ENHANCEMENT SERVICES: Support and Enhancement Services provides case management services to pre- and post-adjudicated youth in the Community Release Program, the Electronic Monitoring Program and youth under general supervision. The program links youth and their families to services within the provider’s agency and other community-based organizations. The goal is to target and address specific individualized needs of the youth and his/her family for a period of up to one-year.

Support and Enhancement Services	FY12 Approved Expenditure Plan	FY12 Revised Expenditure Plan
Salaries and Benefits	\$63,559	\$63,559
Professional Services	\$1,094	20,128
Total Contracted Services	\$408,749	858,373
Administrative Overhead .5%	\$2,379	3,785
TOTAL BUDGET	\$475,781	\$945,845

OUTCOMES TEAM: The Outcomes Team consists of Probation staff and a contracted evaluation consultant. The Outcomes Team ensures compliance with mandated funding requirements. The costs associated with the Outcome Team are spread across all JJCPA programs.

The following is a summary of FY09-12 Juvenile Justice Crime Prevention Act Allocations to date; earned interest is not included in the figures:

	FY09 (with supplement)	FY10	FY11 (Revised Plan)	FY12 (Original Budget)	FY12 (Revised Budget)
Aftercare Program	\$1,451,666	\$1,402,685	\$1,247,951	\$924,388	\$1,122,910
Enhanced Services for High-Risk Youth	\$216,206	\$0	\$0	\$0	\$0
Multi-Agency Assessment Program	\$794,582	\$1,094,519	\$1,056,398	\$913,055	\$1,259,910
Restorative Justice Program	\$2,277,099	\$1,673,604	\$1,503,877	\$1,340,693	\$1,803,165
Support and Enhancement Services	\$390,090	\$471,071	\$400,288	\$475,781	\$945,845
Truancy Reduction Services	\$27,999	\$0	\$0	\$0	\$0
TOTALS	\$5,157,642	\$4,641,879	\$4,208,514	\$3,653,917	\$5,131,830

CHILD IMPACT

The recommended action impacts the **Juvenile Arrests** indicator. By providing juvenile offenders with services designed to provide rehabilitative support and assistance, there is a greater likelihood that this intervention will decrease recidivism and improve outcomes for the youth served by JJCPA program.

CONSEQUENCES OF NEGATIVE ACTION

The FY12 revised expenditure plan and the submission of FY12 JJCPA application will not proceed with a recommendation from the JJCC.

STEPS FOLLOWING APPROVAL

The approved expenditure recommendations will be forwarded to the Board of Supervisors for review and approval either at its March 20, 2012 meeting or April 3, 2012.